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8	HEALTH DEFENSE, CALIFORNIA CHAPTER, and PROTECTION OF THE		
9	EDUCATIONAL RIGHTS OF KIDS (P.E.R.K)		
$\begin{vmatrix} 10 \end{vmatrix}$	(1.L.K.K)		
10	SUPERIOR COURT COUNTY OF LOS ANGELES		
$\begin{bmatrix} 1 & 1 \\ 12 & 1 \end{bmatrix}$	UNLIMITED JURISDICTION		
13	CHILDREN'S HEALTH DEFENSE- CALIFORNIA CHAPTER, a California	Case No.:	
14	501(c)(3) non-profit corporation, on its own and on		
15	behalf of its members, and PROTECTION OF THE EDUCATIONAL RIGHTS OF KIDS	TRADITIONAL AND ADMINISTRATIVE MANDATE AND REQUEST FOR	
16	(P.E.R.K.), a California 501(c)(3) non-profit corporation, on its own behalf and on behalf of its	IMMEDIATE STAY (Code of Civil Proc., §§ 1085, 1094.5)	
17	members;	1003, 1074.3)	
18	Petitioners,		
19	LOS ANGELES UNIFIED SCHOOL		
	DISTRICT , a local educational agency and school		
	district for the County of Los Angeles; MEGAN REILLY , in her official capacity as Superintendent		
22	of Los Angeles Unified School District; GEORGE MCKENNA , in his official capacity as a member of		
23	the LAUSD Board of Education; MONICA		
24	GARCIA, in her official capacity as a member of the LAUSD Board of Education; SCOTT		
25	SCHMERELSON in his official capacity as a member of the LAUSD Board of Education; NICK		
$\begin{bmatrix} 26 \\ 26 \end{bmatrix}$	MELVOIN, in his official capacity as a member of		
20 27	the LAUSD Board of Education; JACKIE GOLDBERG , in her official capacity as a member		
$\begin{bmatrix} 27 \\ 28 \end{bmatrix}$			
Z.O 1			

PETITION

of the LAUSD Board of Education; **KELLY GONEZ**, in her official capacity as a member of the LAUSD Board of Education; **TANYA ORTIZ FRANKLIN**, in her official capacity as a member of the LAUSD Board of Education; and DOES 1 through 10, inclusive, Respondents.

INTRODUCTION

- 1. It is well-settled that administrative agencies have only the powers conferred on them by Constitution or statute. An agency may not act in excess of those powers, and any actions exceeding those powers are null and void *ab initio*. For actions that exceed an agency's lawful jurisdiction or authority, mandate will lie to nullify the void acts. This case presents a clear instance of a local education agency acting far in excess of its lawful jurisdiction and authority under state law.
- 2. On September 9th 2021, after a month of successful in-person learning throughout Los Angeles Unified School District schools, Respondent Board Members of the Los Angeles Unified School District ("LAUSD") held a special board meeting with less than forty-eight hours' notice, to adopt a highly controversial district-wide Covid-19 vaccine requirement via resolution for all "eligible" LAUSD students as a condition to students continuing their already commenced in-person education in the district (the "Requirement").
- 3. Respondents' Requirement has imposed unreasonable fall compliance deadlines and illegal conditions on LAUSD students that have already caused significant educational disruption and social, emotional, and psychological harm to students impacted by this Requirement.
- 4. Yet, Respondents lacked and lack any and all legal jurisdiction or authority under state law to enact this Requirement, because only the California Department of Public Health (CDPH) can

¹ "Eligible students" are defined as students over the age of 12 without a valid exemption. According to LAUSD's Covid FAQ website, LAUSD families are told that "state law does not recognize religious or personal belief exemptions for student immunizations." This is a misstatement of the law when it comes to any new vaccines added to the childhood immunization schedule that are not already on the enumerated list. *See* https://achieve.lausd.net/covidfag.

add a new vaccine requirement to the childhood immunization schedule as a condition for inperson education in California, and it is just beginning the necessary legal and administrative procedures to do so.

- 5. Respondents' actions in imposing its unlawful Requirement on LAUSD students must be immediately declared null and void for the following reasons: (1) Respondent LAUSD is not the proper agency with the statutory authority to mandate any new vaccine as a condition for inperson education under the Health and Safety Code; (2) The proper agency authorized to add a new vaccine requirement under the Health and Safety Code is CDPH, and CDPH did not delegate its statutory authority to Respondents, and indeed intends to exercise its statutory authority itself; (3) even if CDPH had delegated its authority to Respondents, which it has not done and cannot do, Respondents failed to follow all statutory and administrative procedures established by the Legislature for adding a new vaccine requirement as a condition for in-person education; and (4) Respondents lack any jurisdiction or authority to add a new vaccination requirement as a condition for in-person education under any other applicable Education Code provisions because their actions are in direct conflict with, inconsistent with, and/or pre-empted by existing state health and safety laws, administrative procedure requirements and federal emergency use authorization ("EUA") law.
- 6. Via this Petition, Petitioners seek writs of traditional and administrative mandate from this Court for the benefit of its numerous members residing within LAUSD with children attending schools within the district, declaring that Respondents lacked all authority to enact its Requirement, and immediately enjoining Respondents from enforcing it against any LAUSD students.

PARTIES

7. Petitioner CHILDREN'S HEALTH DEFENSE-CALIFORNIA CHAPTER ("CHD-CA") is a California 501(c)(3) nonprofit corporation incorporated under the laws of the State of California, and headquartered in Ross, California. CHD-CA was founded in 2020 as the California branch of Children's Health Defense ("CHD"), a national non-profit organization

headquartered in Peachtree, Georgia. CHD-CA has over 7,000 members throughout California, consisting predominately of parents whose children have been negatively affected by environmental and chemical exposures, including unsafe vaccines. CHD-CA represents the interests of thousands of children and families across California. Approximately 540 of CHD-CA members reside within the boundaries of the LAUSD and have children attending school in LAUSD schools. As described herein, Respondents' actions have or will soon deprive many of these California children access to superior in-person public education and their constitutionally protected right to a K-12 education within the LAUSD.

- 8. Petitioner PROTECTION OF THE EDUCATIONAL RIGHTS OF KIDS (hereinafter "PERK") is a California 501(c)(3) nonprofit corporation headquartered in California, whose mission is to protect children's rights to an education. PERK has over 3,500 members throughout California, consisting predominately of parents of children attending school, grades K through 12 in California. Approximately 930 of PERK's members reside within the boundaries of the LAUSD and have children attending school in LAUSD schools.
- 9. Respondent Los Angeles Unified School District ("LAUSD") is the school district and local educational agency established for the County of Los Angeles as well as an agency of the state for purposes of implementing the educational requirements of state law within the geographical boundaries of the County of Los Angeles. It the second largest school district in the United States, enrolling more than 600,000 students from pre-kindergarten through adult education.
- 10. Respondent MEGAN REILLY (hereinafter referred to as "Respondent Reilly" is the Interim Superintendent of the LAUSD. As such, she is responsible for the daily operations of the LAUSD, including during the time period relevant to Respondents' consideration and adoption of the Requirement. Specifically, Respondent Reilly is the individual who is vested with the power of enforcement of LAUSD's policies and protocols challenged herein. Respondent Reilly is sued herein solely in her official capacity.
 - 11. Respondents GEORGE MCKENNA, MONICA GARCIA, SCOTT SCHMERELSON,

NICK MELVOIN, JACKIE GOLDBERG, KELLY GONEZ, and TANYA ORTIZ FRANKLIN,
respectively, are members of the LAUSD Board of Education (collectively, the "Board
Members"). Each of the Board Members are sued herein solely in their official capacities. Upon
information and belief, all of the Board Members are residents of Los Angeles County. The
Board Members collectively possess the legal authority and duty to adopt, amend, revise,
rescind, and oversee all policies and procedures of the LAUSD, in a manner consistent with state

12. Petitioners do not know the true names and capacities of DOES 1 through 10, inclusive, and therefore Petitioners sue said Respondents under fictitious names. Petitioners are informed and believe, and thereon allege, that each of such DOE Respondents is under a legal duty to act in the manner sought herein. Petitioners will amend this Petition to name these Respondents in their true names and capacities if and when so ascertained.

JURISDICTION AND VENUE

- 13. This Court has jurisdiction to issue writs of mandate pursuant to California Code of Civil Procedure Sections 1085 and 1094.5.
- 14. This Court has personal jurisdiction over Respondents. The Respondent Board Members and Respondent Reilly are governmental actors that conduct business in and maintain operations in this county on behalf of Respondent LAUSD.
- 15. This Court is the proper venue for this action because the Respondents either reside in or maintain executive offices in this County, a substantial portion of the transactions and wrongs complained of herein took place in this County, including Respondents' primary participation in the acts detailed herein, and Petitioners' injuries occurred in this County. See California Code of Civil Procedure § 393(b).
- 16. Petitioners have a clear, present, and beneficial right to, and clear, present and beneficial interest in, the proper performance of the law by Respondents.
 - 17. Petitioners have no plain, speedy, and adequate remedy at law.
 - 18. Petitioners have not exhausted administrative remedies because there are no applicable

remedies to exhaust. Specifically, there is no adequate administrative remedy to curtail actions of Respondents that are without, or in excess of, their legal jurisdiction and authority. Even if there were such a remedy, an extended delay in resolving this controversy due to utilization of such administrative remedy would result in irreparable injury to Petitioners.

LEGAL BASIS

- 19. California law, as codified in the Health and Safety Code, provides an enumerated list of childhood immunizations required for admittance or advancement in California public and private schools.
- 20. Specifically, under Health and Safety Code section 120335(b)(1)-(10), there are only ten childhood diseases for which immunizations must be obtained at certain stages of a child's education as a condition to attending in-person public or private secondary or elementary school in California.
 - 21. Covid-19 immunizations are currently not on this enumerated list.
- 22. Any new immunization requirements other than the ten enumerated immunizations currently listed in Section 120335(b)(1)-(10) may only be added by the CDPH pursuant to Health and Safety Code section 120335(b)(11).
- 23. Further, under Health and Safety Code section 120338, if any new vaccine *is* added to the childhood schedule by the CDPH, both medical and personal belief exemptions must be allowed.
- 24. Pursuant to the California APA, as an administrative agency of the executive branch of California state government, the CDPH also must engage in rulemaking and provide public notice and opportunity to comment prior to adding any new vaccine to this childhood immunization schedule.
- 25. A school board is not the agency charged or endowed with any delegated statutory authority to *add* a new vaccine to this schedule, but rather is merely the subordinate governing authority charged with *collecting documentation* of the immunizations required by the Legislature under Section 120335(b)(1)-(10).
 - 26. All available Pfizer Covid-19 vaccine products, and all other Covid-19 vaccine products

available to the general public in California, *including to all students of any age* within the LAUSD, are still available only under the federal EUA.

- 27. Under federal law the person being offered an EUA product must: 1) provide informed consent to consume the product, and 2) be allowed the right to refuse the product without coercion. *See* 21 U.S.C. § 360bbb-3, see also 45 C.F.R. § 46 *et seq*.
- 28. California Education Code § 35160 permits a governing board of any school district to carry on a program or act in any manner as long as it is not in conflict with or inconsistent with, or pre-empted by, any law.
- 29. California Education Code § 35161 allows a governing board to execute any powers delegated to it or to the district by law.
- 30. Respondents' Requirement is inconsistent with, and in direct conflict with, the existing statutory requirements of the California Health & Safety Code provisions of sections 120335 and 120338, the California Administrative Procedure Act ("APA") provisions, the limitations inherent in California Education Code § 35160 and § 35161 and the federal EUA law as described herein.

FACTUAL ALLEGATIONS

- 31. California law requires children to attend school, and also guarantees them a free public education as a core constitutional right.²
- 32. Pursuant to state and local law and emergency orders promulgated as a result of the Covid-19 pandemic, and following protracted closures, all schools in Los Angeles County were permitted to reopen on February 15, 2021. Reopening of all California schools was not conditioned upon any students taking a Covid-19 vaccine.
- 33. After a two-month summer recess, all schools within the LAUSD system reopened for the 2021-2022 school year at various staggered dates in August of 2021.
 - 34. Although students returning to in-person education have been required to engage in

² California Constitution, Article IX, Section 5.

certain Covid-19 protocols, including masking and polymerase chain reaction ("PCR") testing, students within LAUSD were not subjected to any Covid-19 vaccine requirement as a condition of returning to in-person education beginning in August of 2021.

- 35. With no Covid-19 vaccine requirement prior to starting school, LAUSD students have not experienced severe Covid-19 cases, hospitalizations, or death.³
- 36. Given this, it is incomprehensible that a state that already has the lowest Covid-19 rates in the entire country without any vaccine mandate would insist on being the first state in the nation to impose a vaccine requirement on healthy teens and pre-teens as a condition to continuing in-person education, or why Respondents chose to impose this onerous and educationally disruptive requirement right in the middle of a school term.
- 37. Nevertheless, on September 9, 2021, after a month of successful in-person learning, Respondent Board Members of the LAUSD took it upon themselves as a "local educational agency and agency of the state," to adopt via resolution the Requirement, which purports to require LAUSD students 12 years of age and older, as a condition to students continuing their already commenced in-person education in the LAUSD, to obtain the COVID-19 vaccine by specified dates during the fall term. A true and correct copy of the Requirement is attached hereto as "Exhibit A" and fully incorporated herein by reference.
- 38. Specifically, rather than wait until the end of the fall term, Respondent Board Members introduced a resolution to impose a new Covid-19 vaccine requirement on its high school and middle school students, with compliance deadlines beginning as early as October 3, 2021 and ending on January 10, 2022. After that time, students would be expelled from LAUSD campuses if they have not had all required shots for the applicable vaccine and also undergone a waiting period of two weeks.

³ In fact, according the Governor's own October 1, 2021 Directive: "California continues to maintain the lowest case rate in the entire country" and "California is leading national trends in preventing school closures and keeping kids in classrooms." *See* Exhibit D herein.

Administration ("FDA")-approved Covid-19 vaccine for students under 16 years of age.

39. Even more appallingly, per Respondents' resolution, the Requirement would apply to

- 40. Respondent Board Members' resolution also indicated that any eligible student over the age of 12 unwilling to submit to the Covid-19 vaccine requirement would immediately be prohibited from in-person schooling and services mid-term, and placed into independent study at the City of Angels, LAUSD's independent study alternative.⁴
- 41. The September 9, 2021 special school board meeting was held remotely, and public participation was severely curtailed. In fact, despite hundreds of requests from parents to speak at this board meeting in opposition to the proposed imposition of a purported Covid-19 vaccine requirement in the middle of a school term, only three parents were allowed to orally voice their opinions. Many LAUSD family members reported having difficulties even getting through the phone lines to register to speak, or to participate in the discussion once registered, on this issue of critical importance to LAUSD families.
- 42. Despite the severely curtailed public participation, numerous LAUSD families nevertheless submitted written objections to the Covid-19 vaccine proposal prior to Respondents' vote. In these opposition letters, Respondent Board Members were informed of their lack of legal jurisdiction and authority to require a new vaccine under relevant state Health and Safety Code provisions and applicable federal EUA law. A true and correct copy of a representative letter sent to Respondents is attached hereto as "Exhibit B" and fully incorporated herein by reference.
- 43. Respondent Board Members ultimately adopted the Requirement via resolution at its September 9, 2021 remotely-held board meeting (the final resolution adopting the Requirement is hereinafter referred to as the "Adopted Resolution").
 - 44. Although Respondents vaguely claimed they had a "constitutional mandate obligation to

⁴ See https://www.cityofangelsschool.org/.

deliver the highest-quality instruction in the safest environment possible," the Adopted Resolution failed to answer the questions raised by numerous LAUSD parents regarding the specific basis of Respondents' legal jurisdiction and authority to impose a new vaccine requirement, and did not cite the precise statutory basis of authority for their action.

- 45. In the Adopted Resolution setting forth Respondents' Requirement, Respondent Board Members indicated that LAUSD would now require all eligible students over the age of 12 to become vaccinated against Covid-19 as a "mandatory precondition to accessing LAUSD school facilities."
 - 46. Specifically, the Adopted Resolution provides that:
- a. All students who are 12 years of age and older and part of any in-person extracurricular programs must receive their first vaccine dose no later than October 3, 2021 and their second dose no later than October 31, 2021⁵;
- b. All other students who are not enrolled in any extracurricular programs and who are 12 years of age or older must receive their first Covid-19 vaccine dose by no later than November 21, 2021 and their second dose by no later than December 19, 2021; and
- c. All other students who are not yet 12 years old must receive their first Covid-19 vaccine dose no later than 30 days after their twelfth birthday and their second dose by no later than 8 weeks after their twelfth birthday.
- 47. Respondents' Requirement further indicates that eligible students must provide proof of Covid-19 vaccination by uploading documentation to LAUSD's Daily Pass program before January 10, 2022 in order to be permitted to access any LAUSD school facilities.
- 48. On September 9, 2021, the same day the Requirement was approved, Respondent Reilly sent a form letter via email to all LAUSD families informing them of the new policy. A true and correct copy of Respondent Reilly's letter is attached hereto as "Exhibit C" and fully incorporated herein by reference ("Respondent Reilly's Letter").

⁵ Respondents' Adopted Resolution does not appear to contemplate students taking the single dose Covid-19 vaccine product by Johnson & Johnson.

- 49. After receiving Respondent Reilly's Letter and notice of the new Requirement, many LAUSD families have been left scrambling to determine whether and when to get their child vaccinated, obtain an exemption, remove them from school, transfer them to another school district, enroll in private school, commence home schooling, and myriad other considerations and options.
- 50. Moreover, some of the potential alternative options are either not feasible on their face or not feasible for certain families, particularly lower income families. Students are already over a month into the fall term, and those LAUSD students who wanted to take a Covid-19 vaccine product have generally already done so.
- 51. For LAUSD families and students who are unable to take or are opposed to taking a Covid-19 vaccine product, whether due to medical or religious reasons or personal beliefs, Respondents' Requirement has already caused significant educational, social, emotional and psychological disruption.
- 52. Students who are unable to or do not wish to submit to the new and unlawful Requirement have been, or soon will be, denied access to school campuses altogether, along with the services that they provide, including school lunches, extracurricular programs, extended learning programs, campus computer and science labs, sports facilities, and so much more.
- 53. The impact of this new Requirement will naturally have an even more devastating impact on lower-income LAUSD families who are unable or do not wish to have their children taking any Covid-19 vaccine product. These families may have less resources to find or utilize alternative private school or homeschooling options, particularly after being blindsided during the middle of the fall semester under rushed conditions and unreasonable deadlines.
- 54. In addition, due to Respondents' Requirement that students over the age of 12 enrolled in any extracurricular programs must have taken their first dose of a Covid-19 vaccine by October 3rd, 2021, students enrolled in sports and/or other extracurricular activities are already frantic to stay on their teams and in their chosen activity, or have already suffered negative, disruptive, and humiliating consequences for not complying with the "first dose" requirement.

55. The unreasonable timing of the Requirement means that many of these students who have already paid for their uniforms and/or necessary materials or equipment, will soon be or have already been forced off their teams, off the fields, out of their school theatres, or out of their school swimming pools, or else forced or coerced to submit to an unwanted, and for students under 16, federally unapproved and unlicensed, Covid-19 vaccine product.

56. In the midst of this current disruption and chaos caused by Respondents' new Requirement, on Friday, October 1, 2021, Governor Newsom announced via press conference that he had just "directed the [CDPH] to follow the procedures established by the Legislature to add the Covid-19 vaccine to other vaccinations required for in-person school attendance – such as measles, mumps, and rubella—pursuant to the Health & Safety Code." (hereinafter the "Governor's Directive"). A true and correct copy of the Governor's Directive is attached hereto as "Exhibit D" and fully incorporated herein by reference.

- 57. Under the Governor's Directive, the Governor announced that CDPH will now begin the process of adding the Covid-19 vaccine to the childhood immunization schedule following all of the procedures established by the Legislature to add a vaccine to the schedule, including applicable procedures under the California Health & Safety Code and California APA.
- 58. The Governor's Directive also indicated that certain terms and conditions will apply to the eventual CDPH state-wide Covid-19 vaccine mandate (hereinafter the "State-Wide Mandate").
- 59. The terms and conditions of Respondents' Requirement directly conflict with and/or are inconsistent with the requirements set out in the Governor's Directive for the State-Wide Mandate.
- 60. Specifically, the State-Wide Mandate will not go into effect until after January 1, 2022, and according to the Governor's Directive, is more likely to go into effect after July 1, 2022 for most grade-spans due to the need for full FDA licensing of the Covid-19 vaccine product.
- 61. In contrast, Respondents' Requirement has already imposed fall term compliance deadlines on LAUSD students, with compliance deadlines as early as October 3, 2021 for any

eligible LAUSD engaged in in-person extracurricular activities such as sports, dance, or theatre.

- 62. The State-Wide Mandate also contemplates that Covid-19 vaccine requirements for inperson education will be imposed on applicable grade-spans only once there is a fully FDA approved Covid-19 vaccine product available for that grade-span.
- 63. In contrast, Respondents' Requirement is already forcing or coercing students under the age of 16 to submit to experimental and unapproved Covid-19 vaccine products that are still in clinical trials and authorized for use only under a federal EUA.
- 64. Under federal law, the person being offered an EUA drug product must be provided with informed consent to consume the product, and be allowed the right to refuse the product. *See* 21 U.S.C. § 360bbb-3.
- 65. Although the Governor's Directive does not, in fact, add any new Covid-19 vaccine to the childhood immunization schedule during this fall term, it illustrates the following:
- a. Governor Newsom recognizes that the CDPH is the only proper agency authorized by law to add a new vaccine to the childhood immunization schedule as a condition for in-person education in California.
- b. Adding a new vaccine to the childhood schedule must be done following the statutory procedural safeguards established by the Legislature and the significant public participation requirements guaranteed by the California APA for state agency rulemaking; and
- c. Respondents are neither the proper agency to add a new vaccine requirement as a condition to in-person education, nor did Respondents follow the proper procedures and necessary safeguards for doing so.
- 66. Respondents in this case have acted wholly without legal authority and in excess of their jurisdiction as a "governing authority" under the applicable Health & Safety Code and Educational Code provisions, as well as the governing board of a school district and "local educational agency."
 - 67. Respondents' Requirement is also in direct conflict with, inconsistent with, and/or preempted by both state and federal law.

FIRST CAUSE OF ACTION

Writ of Mandate (Code of Civ. Proc., §§ 1085, 1094.5) —Violation of Mandatory Duty, Proceeding Without or in Excess of Jurisdiction and Authority, Abuse of Discretion for Failure to Proceed in the Manner Required by Law: Violation of Health & Safety Code Sections 120335 and 120338

- 68. Petitioners hereby incorporate by reference all preceding paragraphs as though set forth in full herein.
- 69. A writ of traditional and/or administrative mandate is necessary in this case to bring Respondents' actions into conformance with the law.
- 70. Respondents have acted in violation of their mandatory, ministerial statutory duties and wholly without, outside the scope of, and in excess of their lawful jurisdiction and authority, and have abused their discretion by failing to proceed in the manner required by law.
- 71. Specifically, California law, as codified in the Health and Safety Code, provides an enumerated list of childhood immunizations required for admittance or advancement in California public and private schools.
 - 72. Covid-19 immunizations are currently not on this enumerated list.
- 73. Any new immunization requirements other than the ten enumerated immunizations currently listed in Section 120335(b)(1)-(10) may only be added by the CDPH pursuant to Health and Safety Code section 120335(b)(11).
- 74. Further, under Health and Safety Code section 120338, if any new vaccine is added to the childhood schedule by the CDPH, both medical and personal belief exemptions must be allowed.
- 75. Pursuant to the California APA, as an administrative agency of the executive branch of California state government, the CDPH also must engage in rulemaking and provide public notice and opportunity to comment prior to adding any new vaccine to this childhood immunization schedule.
- 76. As a school district, or the governing board of a school district, Respondents are merely a "governing authority" as defined under California Health & Safety Code Section 120335(a).
 - 77. As a "governing authority," Respondents' statutory authority with respect to the

childhood immunizations required as conditions to in-person education in California is to collect the *documentation* necessary to establish that the relevant students have taken the immunizations required by California Health & Safety Code Section 120335(b)(1)-(10) or, once properly added by the CDPH, 120335(b)(11), with related ministerial duties under section 120375.

- 78. Respondents have no legal authority whatsoever to add a new vaccine requirement as a condition for in-person education within the LAUSD, nor were they delegated that authority by the CDPH.
- 79. Even if the CDPH could delegate any of its statutory authority to Respondents, which it did not and could not, Respondents could not assert more or greater authority than the CDPH has under existing law to add a vaccine requirement to the childhood immunization schedule as a condition for in-person education and under existing law. Under Health and Safety Code section 120338, the CDPH would be required to allow both medical and personal belief exemptions to any new vaccine requirement.
- 80. Respondents, by their actions in enacting and enforcing the Requirement against LAUSD students, have exceeded their lawful authority as a subordinate "governing authority," as defined under California Health & Safety Code Section 120335(a), by acting contrary to, and in violation of, their mandatory, ministerial duties and without, or in excess of, their statutory jurisdiction and authority.
- 81. Respondents have acted in violation of their mandatory, ministerial statutory duties and wholly without, outside the scope of, and in excess of their lawful jurisdiction and authority, and have abused their discretion by failing to proceed in the manner required by law under Health & Safety Code section 120335 *et. seq.* by unlawfully purporting to require a new vaccine (the Covid-19 vaccine) as a condition for in-person education for "eligible" students over the age of 12 within LAUSD.
- 82. Respondents have also acted in violation of Health & Safety Code section 120338, which requires that personal belief exemptions be allowed for any new vaccine requirements added to the student immunization schedule.

- 83. Respondents' adoption and imposition of the Requirement upon LAUSD students constitute acts in violation of Respondents' mandatory, ministerial statutory duties; acts without, outside the scope of, or in excess of, Respondents' statutory jurisdiction and authority, and an abuse of discretion for failure to proceed in the manner required by law, and therefore such unlawful actions must be immediately declared to be null and void *ab initio*.
- 84. Petitioners' and their members have been, are being, and will continue to be harmed by Respondents' actions by, *inter alia*, being denied or actively threatened with the imminent denial of their ongoing in-person education, participation in extracurricular activities, and exclusion from many other benefits and services attached to in-person education within LAUSD.
- 85. Petitioners and their members will be irreparably harmed if this writ of mandamus and accompanying stay of implementation of the Adopted Resolution and Requirement in order to preserve the status quo is not issued, pending resolution of this dispute, and a peremptory writ is not issued at the conclusion of this litigation requiring Respondents to vacate and rescind the Adopted Resolution and Requirement *in toto*.

SECOND CAUSE OF ACTION

Writ of Mandate (Code of Civ. Proc., §§ 1085, 1094.5) 21 U.S.C. § 360bbb-3, Violation of Mandatory Duty, Proceeding Without or in Excess of Jurisdiction and Authority, Abuse of Discretion for Failure to Proceed in the Manner Required by Law:

Violation of Education Code Sections 35160 and 35161 (Conflict with General Law)

- 86. Petitioners hereby incorporate by reference all preceding paragraphs as though set forth in full herein.
- 87. A writ of traditional and/or administrative mandate is necessary in this case to bring Respondents' actions into conformance with the law.
- 88. There is no other Health & Safety Code or Educational Code provision that allows Respondents to bypass the legislatively prescribed state agency processes for adding a new vaccine to the childhood immunization schedule as a condition for in-person education in California.

- 89. Although California Education Code section 35160 allows governing boards of a school district "to initiate and carry on any program, activity, or otherwise act in any manner," it may only do so as long as such actions are "not in conflict with or inconsistent with, or pre-empted by, any state law."
- 90. Similarly, California Education Code section 35161 allows a governing board to execute any powers delegated to it or to the district by law. In this case, CDPH did not and cannot delegate to LAUSD or any other school district in California its exclusive authority to add a new vaccine requirement to the childhood immunization schedule.
- 91. Respondents have acted in violation of their qualified authority and duties and outside the scope of or in excess of their jurisdiction, and have abused their discretion under Education Code sections 35160 and 35161 by enacting the Adopted Resolution and Requirement that Respondents did not have any statutory or regulatory authority to enact.
- 92. Further, the Adopted Resolution and Requirement are inconsistent with, in direct conflict with, and expressly and impliedly pre-empted by the requirements of Health and Safety Code sections 120335 and 120338, the California APA and 21 U.S.C. § 360bbb-3.
- 93. The Adopted Resolution and Requirement also are inconsistent with, and in direct conflict with, the articulated terms and conditions of the Governor's Directive and the announced State-Wide Mandate.
- 94. Finally, the Adopted Resolution and resultant Requirement are inconsistent with and in conflict with right to informed consent and option to refuse under 21 U.S.C. § 360bbb-3 and related federal regulations, 45 C.F.R. § 46 *et seq*.
- 95. In addition, even if the CDPH could delegate its authority to add a new vaccine to the childhood immunization schedule, it could not delegate more power to a subordinate agency than it could lawfully exercise itself.
- 96. Even if Respondents had been delegated authority by the CDPH or some other body, the Adopted Resolution and resultant Requirement bypasses all of the aforementioned statutory and administrative state and federal law requirements, and therefore is inconsistent with, and in direct

conflict with, existing law.

- 97. Despite these clear inconsistencies and direct conflicts with existing state and federal laws, as of the date of the filing of this Petition, and despite having no legal authority or jurisdiction to act, Respondent LAUSD still has not vacated or rescinded its Requirement.
- 98. Consequently, Respondents' actions have already caused and will continue to cause irreparable harm to Petitioners and their individual members within LAUSD in that the unlawful Requirement has unreasonable compliance deadlines within the ongoing fall term, and coerces unapproved and experimental products on its students between the ages of 12-15 through a mandate that forces them to either accept the experimental product or lose all in-person school privileges.
- 99. Petitioners and their members are already suffering under Respondents' Requirement as they scramble to ensure their children's continuing educational, sociological and emotional needs while navigating these sudden, oppressive, and unlawful requirements.
- 100. Petitioners and their members will be irreparably harmed if a stay of implementation of the Requirement, in order to preserve the status quo, is not ordered pending resolution of this dispute and a peremptory writ is not issued at the conclusion of this litigation requiring Respondents to vacate and rescind the Adopted Resolution and Requirement *in toto*.

PRAYER FOR RELIEF

- WHEREFORE, Petitioners, on behalf of themselves and their members and others similarly situated, pray for the following relief:
 - For issuance of a peremptory writ directing that Respondents be commanded by this
 Court to: vacate and set aside the unlawful Adopted Resolution and Requirement and
 inform all LAUSD families that the unlawful Requirement is null and void and of no
 legal effect, and issue a return to this Court verifying that they have taken these actions.
 - 2. For immediate issuance of an alternative writ, order to show cause, and temporary stay preventing implementation and enforcement of the Requirement pending issuance of a peremptory writ prayed for in paragraph 1 above.

VERIFICATION

I, Denise Young, am the Executive Director of Petitioner Children's Health Defense, California Chapter and I am a resident of the County of Los Angeles, State of California. I have read the foregoing Verified Petition for Writ of Traditional and Administrative Mandate and Request for Immediate Stay, I have personal knowledge of the facts alleged herein, and I declare under the penalty of perjury under the laws of the State of California that the foregoing is true and correct. Executed this ___day of October 2021, in _____, California. Denise Young, Executive Director, California Chapter, Petitioner

VERIFICATION I, Amy Bohn, am the Executive Director of Petitioner Protecting Educational Rights of Kids, Inc. ("PERK") and I am a resident of the County of Los Angeles, State of California. I have read the foregoing Verified Petition for Writ of Traditional and Administrative Mandate and Request for Immediate Stay, I have personal knowledge of the facts alleged herein, and I declare under the penalty of perjury under the laws of the State of California that the foregoing is true and correct. Executed this ___day of October 2021, in _____, California. Amy Bohn, Executive Director of Protecting Educational Rights of Kids, Inc, Petitioner